



Glasgow City Council
City Administration Committee

Item 4

3rd November 2022

Report by Councillor McLean, City Convenor for Housing,
Development, Built Heritage and Land Use

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GLASGOW OPEN SPACE MAP – PROPOSED AMENDMENTS

Purpose of Report:

To advise Committee of

- Proposed changes to the Glasgow Open Space Map in response to:
 - representations made during consultation on the Open Space Strategy;
 - changes to open spaces that have occurred as a result of new development; and
- Proposed procedures for the ongoing update of the Open Space Map

Recommendations:

That Committee approves:

- the changes proposed to the Open Space Map, as set out in this committee report and in the associated mapping;
- the procedures proposed for keeping the Open Space Map up-to-date; and
- the updated Open Space Map for continued use with the City Development Plan.

Ward No(s):

Citywide: ✓

Local member(s) advised: Yes No consulted: Yes No

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1 The Glasgow Open Space Map

- 1.1 The Open Space Map (OSM) forms a key element of the Council's toolkit in managing and directing how we use, protect and benefit from the City's Open Spaces. It supports both the [Open Space Strategy](#) and City Development Plan. The Open Space Strategy sets out the framework for how we aim to use our various public and private open spaces in a co-ordinated way, based upon the long-term outcomes set out in the strategy. This covers multiple themes relating to the role and performance of open space, its distribution in serving the city's residents, how it supports biodiversity and provides mitigation and adaptation in terms of climate change. In tandem, the City Development Plan provides the basis through which we direct and assess development proposals that impact our open spaces; informed by the evidence in the strategy and the content of the OSM.
- 1.2 The current OSM was produced in 2009 in response to the Scottish Government Planning Advice Note 65 (PAN 65) requirement for an audit of open space to inform Councils' local development plans and open space strategies. The OSM identifies the location, size and category of open spaces in Glasgow, in both public (eg parks) and private (eg bowling greens) ownership, based on a typology set out in PAN 65. The current OSM is available to view on the Council's website: [Open Space Map](#)
- 1.3 The OSM is based on an open space audit undertaken between 2007 and 2009 and is intended to reflect where open space currently exists. It does not reflect potential future change based on, for example, as yet unimplemented planning permissions. At present, its primary purpose is to identify the open spaces that are protected, as open space, by [City Development Plan](#) policy CDP6.
- 1.4 Approval of the Glasgow Open Space Strategy (OSS) at the City Administration Committee on 6 February 2020 has reinforced the need for the map to be as up-to-date as possible, maximising its usefulness in informing decisions on matters which affect open space.
- 1.5 This version of the map was presented to Neighbourhoods Housing and Public Realm City Policy Committee on 28th September 2021. However, following that meeting the site identified at William Street was the subject of an extended dialogue with Ward members in respect of its specific status relative to potential redevelopment of the site. This matter was subsequently resolved and the proposed alteration to the site's status is as originally presented to the Policy Committee.

2 Changes Proposed to the Open Space Map

- 2.1 The OSS, in its draft stage, was subject to public consultation which included a request for views on the OSM. The consultation ran for 8 weeks and elicited comments on 29 sites (25 areas currently protected, or partly protected, as open space and 4 that are not). The sites are set out in Appendix 1 of this report by Ward, with:

- 1 site in Ward 3 Greater Pollok
- 2 sites in Ward 4 Cardonald
- 1 site in Ward 6 Pollokshields
- 1 site in Ward 9 Calton
- 4 sites in Ward 10 Anderston/City/Yorkhill
- 4 sites in Ward 11 Hillhead
- 4 sites in Ward 12 Victoria Park
- 1 site in Ward 14 Drumchapel/Annie'sland
- 3 sites in Ward 15 Maryhill
- 1 site in Ward 16 Canal and
- 7 sites in Ward 23 Partick East/Kelvindale

2.2 The sites can also be viewed on this map <https://glasgowgis.maps.arcgis.com/apps/webappviewer/index.html?id=291f42e1967c4e6ea56ce588339757ba> as "OSS Public Objections". Appendix 1 summarises the views received during the consultation and sets out a response on each site. In determining the appropriate response to each representation, consideration has been taken of the views submitted and a number of other factors including:

- the use and condition of the site at the time of the original audit, as far as can be ascertained from historic street view images;
- the history of the site, informed by use of historic Ordnance Survey mapping and, where available, other sources;
- any recent developments, such as a change in planning status, that would be of relevance; and
- the current use and condition of the site. Note that the Open Space Map shows the current open space use of the site and not aspirational future open space use. Changes to open space will be reflected in future iterations of the plan as and when they occur on the ground.

2.3 This response is not a substitute for the planning application process – it is to determine whether the Open Space Map is accurate in identifying a site as open space. On this basis, it is proposed that 12 changes be made to the Open Space Map:

- 4 sites be removed or partly removed
 - Corselet Road, Ward 03
 - William Street, William Place, Ward 10
 - Castlebank Street / Sawmill Road, Ward 12
 - Hughenden Gardens, Ward 23
- 4 sites be added or partly added
 - Railway embankments on Darnley St, Ward 06
 - Former Notre Dame Primary, Ward 23
 - Dowanside Road, Ward 23
 - Cleveden Drive, Ward 23
- 4 open spaces be re-categorised

- Clouston Street (North Kelvin Meadow), Ward 15
- Arrochar Street, Ward 15
- Hayburn Lane, Ward 23
- Hayburn Lane at Hayburn Crescent, Ward 23

Further details are in the Appendix.

2.4 In order to keep the OSM as up-to-date as possible, other changes to the map are required. The first stage has been to identify those instances where changes have already taken place on the ground, as a result of planning and/or management decisions. This has been based on a number of considerations, including comparing the current open space map to the latest Ordnance Survey mapping, site visits and planning consents to identify changes. This is a factual, evidence gathering process and encompasses capturing changes where:

1. a new open space has been created through new development, e.g. the open spaces created in the Commonwealth Games Athlete's Village;
2. there has been a change in the nature of an existing open space which warrants its re-categorisation, e.g. where a site formerly categorised as "amenity space" has become naturalised for biodiversity and could now be considered "semi-natural greenspace";
3. there has been a minor change to the boundary or extent of the space; or
4. an open space has been developed, e.g. at Oatlands, where the agreed masterplan provided for the loss of part of Richmond Park but also a new extension to the park.

2.5 Changes to the OSM are proposed on this basis and are also shown on the map linked in para 2.2, with changes under items 1, 2 and 3 above being labelled "proposed amendments" and changes under 4 labelled "proposed deletions". The map also shows the current OSM and the proposed OSM (taking account of these factual changes) for reference.

3 Future Update Protocols

3.1 Whilst it will never be possible to keep the OSM entirely accurate at all times due to ever changing circumstances in the city, it is important that proportionate efforts are taken to ensure it is as accurate as possible in order to inform good decision making. This will inform regular monitoring of the amount and types of open space in the City and, as a result, progress towards delivering the aims of the Open Space Strategy.

3.2 To facilitate this, it is proposed that changes resulting from the following considerations (as resources permit) be reported to Policy committee for noting on a biennial basis prior to the Open Space Map being updated:

- the ongoing identification and mapping of factual, on-the-ground changes (as set out in para 2.4);
- changes that provide additional clarity and accuracy – e.g. relatively minor changes to open space boundaries; and

- other issues such as duplication – e.g. some tennis courts in public parks are included on the OSM as both “public park” and as “sports area”.

4 Next Steps

- 4.1 Upon approval of the changes to the OSM outlined in this report and the updated OSM, the updated version will be published on the Council’s website and used alongside the City Development Plan to inform decisions on development proposals. Approval of the update protocols will result in their use to ensure the OSM remains as accurate as possible for use with the CDP. In order to keep the map as up to date as possible factual changes shall be made once established rather than delaying presentation to committee. However, changes informed by consultation processes or more significant reviews will be reported to committee for approval.
- 4.2 Once approved, those who made representations on the OSM will be notified, as will those who have an ownership interest in land subject to any such changes.

5 Policy and Resource Implications

Resource Implications:

| | |
|---------------------|--------------------------------------------------------------------------------------------------------------|
| <i>Financial:</i> | There are no direct financial implications as a result of the update to the map. |
| <i>Legal:</i> | An up-to-date Open Space Map supports the implementation of the statutory planning functions of the Council. |
| <i>Personnel:</i> | There will be an ongoing financial requirement for staff monitoring to keep the Open Space Map up-to-date |
| <i>Procurement:</i> | There are no procurement implications. |

Equality and Socio-Economic Impacts:

| | |
|-------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <i>Does the proposal support the Council’s Equality Outcomes 2021-25? Please specify.</i> | There are no significant equality or socio-economic impacts arising from this report, which is principally a factual consideration of whether the Open Space Map is correct in showing areas of the City as open space. |
|-------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

What are the potential equality impacts as a result of this report?

Due to the factual nature of the update there are no significant equality or socio-economic impacts resulting from this report.

Please highlight if the policy/proposal will help address socio-economic disadvantage.

These primarily factual changes to the Open Space Map will not, in themselves, help address socio-economic disadvantage. However it will ensure an up to date evidence basis to inform decisions on new development which will ensure these are well informed.

Climate Impacts:

Does the proposal support any Climate Plan actions? Please specify:

These primarily factual changes to the Open Space Map will not, in themselves, support any climate actions, however use of the Open Space Map in conjunction with the City Development Plan and Open Space Strategy will help protect open spaces that contribute to delivering some of the Climate Plan actions, including 35: Develop an Urban Woodland Strategy, 36: Accelerate Implementation of the Glasgow and Clyde Valley Blueprint for a Green Network and 48: Accelerated implementation of the Open Space Strategy Delivery Plan.

What are the potential climate impacts as a result of this proposal?

These primarily factual changes to the Open Space Map will not, in themselves, have climate impacts but, in conjunction with the City Development Plan and Open Space Strategy can help deliver some of the Climate Plan actions.

Will the proposal contribute to Glasgow's net zero carbon target?

These primarily factual changes to the Open Space Map will not, in themselves, contribute to Glasgow's net zero carbon target but, in conjunction with the City Development Plan and Open Space Strategy, can ensure the protection of open spaces that can be, and are, used for carbon sequestration and generation of renewable heat and power.

Privacy and Data Protection Impacts:

There are no potential data protection impacts as a result of this report.

6 Recommendations

6.1 That Committee approves:

- the changes proposed to the Open Space Map, as set out in this committee report and in the associated mapping; and
- the procedures proposed for keeping the Open Space Map up-to-date; and
- the updated Open Space Map for continued use with the City Development Plan.