



**Glasgow City Council**

**Environment, Sustainability and Carbon  
Reduction City Policy Committee**

**Report by Councillor Anna Richardson, City Convener for  
Sustainability and Carbon Reduction**

**Contact: George Gillespie Ext: 79106**

**Item 7**

**24th February 2022**

## **LIVEABLE NEIGHBOURHOODS PLAN**

### **Purpose of Report:**

- To seek Committee approval for acceptance of Sustrans Places for Everyone funding to continue with the Connecting Communities Programme
- To present the Liveable Neighbourhoods Strategic Business Case (Strategic and Economic cases only)
- To seek Committee approval that a significant portion of the Place Fund budget for 2022-2023, and the full allocation of the Place Fund budget 2023-2024 onwards, for the delivery of the Liveable Neighbourhoods programme.

### **Recommendations:**

- It is recommended that Committee approves the acceptance of £2,075,000 from the Places for Everyone Fund.
- It is recommended that Committee approves a significant portion of the Place Fund budget for 2022-2023, and the full allocation of the Place Fund budget 2023-2024 onwards, for the delivery of the Liveable Neighbourhoods programme.

Ward No(s):

Citywide: ✓

Local member(s) advised: Yes  No  consulted: Yes  No

## 1 Introduction

- 1.1. The purpose of this report is to seek approval of the Sustrans 'Places for Everyone' grant funding for the continuation of the Connecting Communities' programme, to present the Liveable Neighbourhoods Strategic Business Case (SBC), and to recommend that a significant portion of the Place Fund budget for 2022-2023, and the full allocation of the Place Fund budget 2023-2024 onwards, for the delivery of the Liveable Neighbourhoods programme.
- 1.2. The original Connecting Communities funding was granted approval for acceptance by the [City Administration Committee](#) on the 18<sup>th</sup> June 2020 to cover the development of a City Centre Transformation Plan, Liveable Neighbourhoods Plan, Active Travel Strategy and work on a Bus Services Improvement Partnership.
- 1.3. The Liveable Neighbourhood Programme update, alongside Glasgow's Active Travel Strategy 2022-2031, was presented to the [Environment, Sustainability and Carbon Reduction City Policy Committee](#) on the 1st February 2022.
- 1.4. The continued development of the Liveable Neighbourhood programme and associated documents will make an important contribution to council priorities by providing the policy context that supports the development of transport and neighbourhood interventions that put sustainability as first choice.

## 2. Liveable Neighbourhoods

### 2.1. Background

- 2.1.1. The Liveable Neighbourhoods Programme (LNP) complements the City Council's Active Travel Strategy to create a step change for Glasgow in how people and goods move around our city, in the design of our streets and public spaces, and in encouraging active travel as people's first choice for transport.
- 2.1.2. The LNP is a direct response to the 20-minute Neighbourhoods, the climate emergency and the City Council's commitments to achieving net zero carbon, a minimum reduction of 30% of car kilometres travelled by 2030, and a commitment to achieve '[Vision Zero](#)' where no-one is killed or seriously injured on our roads, streets, cycle ways and footpaths.
- 2.1.3. The most recent development in policy is that this approach has been given prominence through the Scottish Government's [Scotland's 2045 – Fourth National Planning Framework Draft \(Nov 2021\)](#) identifying **Liveable Places** and the **20 Minute Neighbourhood** approach as being the key development opportunity that would influence the way we plan places together with everyday local infrastructure to significantly reduce the need to travel.

2.1.4. The LNP is given further weight through Transport Scotland's [Strategic Transport Project Review 2](#) (Jan 2022) with Connected Neighbourhoods as the number one recommendation – see paragraph below.

*'Delivering connected neighbourhoods which are the transport components of 20-minute neighbourhoods within towns and cities. This would consist of packages of improvements to active travel infrastructure in and around town and neighbourhood centres, for example, to footways, road crossings, route surfacing, lighting, and street furniture'.*

## **2.2. Liveable Neighbourhoods Approach**

2.2.1. Taking account of the feedback received through the [Connecting Communities conversation](#) in 2020 and the wider policy context, an area based approach has been developed for the Liveable Neighbourhoods Programme that is responsive to Glasgow's particular conditions and opportunities.

2.2.2. The LNP aims to transform streets, identified through meaningful consultation, into areas where an inclusive network of accessible and revitalised neighbourhoods can be designed and developed for the benefit of all, with the inclusion of integrated green infrastructure and enhanced public spaces.

2.2.3. Cross referencing the Place Standard tool with the common attributes of a 20 Minute Neighbourhood 4 key thematic areas have been identified that will guide more detailed public participation and act as a focus for design interventions. These are:

- Local Town Centres
- Everyday Journeys
- Active Travel
- Streets for People

2.2.4. The Council has recognised that a strategic approach to design and delivery is required to ensure those benefits extend to all areas of the city. The Liveable Neighbourhoods Programme provides an opportunity for such a framework to be developed. Therefore the LNP approach for Glasgow is based on implementation at the scale of large urban neighbourhood areas. The process is led with public participation assisting to identify a series of thematic interventions in their local communities, whilst also delivering on the necessary city scale interventions required. This is detailed in the [LN Storymap](#) and [LN Toolkit](#).

2.2.5. The City was split into 27 large neighbourhood areas and divided into 6 tranches to allow a manageable rollout of the programme as detailed in the [ESCR Committee paper](#) of 8<sup>th</sup> June 2021.

2.2.6. Each Tranche is expected to be created, designed, and delivered over an approximate five-year timetable (10 year programme) utilising the internationally recognised Royal Institute of British Architects (RIBA) plan of

work. The RIBA Plan of Work organises the process of briefing, designing, constructing and operating projects into eight stages. The RIBA Stages are:

<b>0</b>	Strategic Definition	<b>4</b>	Technical Design
<b>1</b>	Preparation and Briefing	<b>5</b>	Construction
<b>2</b>	Concept Design	<b>6</b>	Handover
<b>3</b>	Developed Design	<b>7</b>	Use

LNP Tranches	2021/2022	2022/2023	2023	2024	2025	2026	2027	2028	2029	2030
Tranche 1	RIBA 0-2	RIBA 3-4	RIBA 5-7	RIBA 5-7	RIBA 5-7					
Tranche 2		RIBA 0-2	RIBA 3-4	RIBA 5-7	RIBA 5-7	RIBA 5-7				
Tranche 3			RIBA 0-2	RIBA 3-4	RIBA 5-7	RIBA 5-7	RIBA 5-7			
Tranche 4				RIBA 0-2	RIBA 3-4	RIBA 5-7	RIBA 5-7	RIBA 5-7		
Tranche 5					RIBA 0-2	RIBA 3-4	RIBA 5-7	RIBA 5-7	RIBA 5-7	
Tranche 6						RIBA 0-1	RIBA 3-4	RIBA 5-7	RIBA 5-7	RIBA 5-7

2.2.7. Tranche 1 (of 6) consists of five Liveable Neighbourhood (LN) study areas with work to conclude at RIBA Stage 2 by September 2022.

2.2.8. The RIBA 0-1 reports have undertaken studies on each area collecting and gathered existing data. This data has been analysed and considered alongside the information gathered during the stakeholder engagement to identify local community-based proposals. An overarching SWOT Analysis was undertaken to identify gaps in provision. Collectively this has generated a number of potential interventions and concepts (existing and new) for each LN area.

2.2.9. The RIBA Stage 1 reports are available to view for Langside to Toryglen LN and Ruchill to Cowlairs LN alongside a consultation report. These can be accessed below:

- [Langside to Toryglen Stage 1 \(Part 1\)](#)
- [Langside to Toryglen Stage 1 \(Part 2\)](#)
- [Ruchill to Cowlairs LN Stage 1 \(Part 1\)](#)
- [Ruchill to Cowlairs LN Stage 1 \(Part 2\)](#)
- [LN consultation Report for Ruchill to Cowlairs and Langside to Toryglen](#)

2.2.10. A number of projects will be selected and taken forward to RIBA Stage 2 concept design. Projects that are taken forward as part of Liveable Neighbourhoods will undergo preliminary design and be presented at further engagement sessions for collaboration between community,

stakeholders, and the council. It is noted that a number of identified projects are already underway.

- 2.2.11. Alongside the design proposals, programmes will be developed including delivery strategy, costings, and statutory undertakings to allow proposals to be presenting alongside the Strategic Business Case for funding opportunities as they arise.
- 2.2.12. Any projects that are not taken forward to concept design will still be revisited and available for progression upon reviews and availability of funding and resources.
- 2.2.13. Funding of Connecting Communities extend to September 2022 to complete RIBA stage 0-2 for Tranche 1. In order to continue with Tranche 2&3 an application for funding was made to Sustrans Places for Everyone. This would see a further 8 Large Liveable Neighbourhood Study areas covering 30 localities.

### **3. Funding**

#### **3.1. Sustrans Places for Everyone (PfE)**

3.1.1. On the 27<sup>th</sup> January 2021 Sustrans announced the outcome for funding applications with Glasgow City Council successful in being awarded funds for the continuation of Connecting Communities to progress work on the Liveable Neighbourhoods Tranche 2 and 3 RIBA stage 0-2. This is 100% funded by PfE.

3.1.2. The total amount awarded is £2,075,000 with the breakdown of years as:

- 2022/23 £875,000
- 2023/24 £1,200,000

3.1.3. The funding allows:

- Continued employment of the Sustrans Funded GCC Client team.
- Costs for procuring multi-disciplinary consultancy teams to assist with the community engagement work and to take forward the design activity.
- To take forward initial work activities emerging from the Active Travel Behaviour Change Strategy (Sept 2022)
- To take forward initial work activities emerging from the Sport and Recreational Cycling Strategy (Sept 2022) where the client team will work with GCC/Glasgow Life and local delivery organisations.

This latter work will be in tandem with LN Tranches 1-3 activity.

3.1.4. Further applications will be submitted to Sustrans PfE for RIBA stages 3 onwards for agreed projects. These will be required to have matched funding available for construction.

### **3.2. Place Fund opportunities for RIBA Stage 3-4 Design & 5-7 Construction**

3.2.1. Funding is necessary to progress the Liveable Neighbourhoods Programme, with current activity taking forward projects in Tranche 1 to RIBA stage 2 (Concept Design) only. The next step will be the presentation of projects to a series of different funders and potential funding opportunities. The preparation of business cases and participating in funding bids can take significant time and resources and be constrained by timelines out with the Council's control. The theme of Liveable Places and 20-minute Neighbourhoods is high on the agenda for the Scottish Government and fits with key Council strategic priorities. Therefore, consideration should be made to identify and dedicate a source of funds that could be allocated to the LN programme in order to maintain a momentum in the delivery of projects on the ground.

3.2.2. Consideration should be given for a significant portion of the **Place Fund** (formerly Town Centre Capital Fund) budget through the Scottish Governments Place Based Investment Programme to be reserved from the 2022-2023 allocation for the LN programme, and for the full allocation of the Place Fund 2023-2024 onwards to be reserved for the Liveable Neighbourhoods programme.

3.2.3. This dedicated funding for the LN programme would provide greater certainty generating a targeted approach for project activity from initiation to completion on the ground. This approach follows the [Place Based Investment Programme – the Place Fund](#) paper that was presented in December 2021 and as highlighted would deliver on the following outcomes for the city:

- Development of 20-minute neighbourhoods.
- Town centre regeneration.
- Community led regeneration and community wealth building.
- Achieving net zero.
- Promoting well-being and inclusive economic development which tackles inequality and disadvantage.

3.2.4. Funding received from the Place Fund can be utilised as match funding for Sustrans PfE with Sustrans providing up to 70%. Through the LN programme and associated Active Travel Strategy interventions this would allow for significant leverage of funding – thereby achieving more than the Place Fund on its own. For example, £3million Place Fund could be matched funded to £7million PfE creating a total of £10million for LN RIBA stages 3 to 4 (Design) and 5 to 7(construction).

## 4. Liveable Neighbourhoods Strategic Business Case

- 4.1. The consultant team for Liveable Neighbourhoods has undertaken the development and preparation of the Liveable Neighbourhoods Strategic Business Case (Strategy and Economic cases only) that will be utilised in taking forward the conversation with the Scottish Government and partnering agents on demonstrating and furthering the approach that is being taken forward by Glasgow.
- 4.2. The Strategic Business Case (SBC) has appraised the direct, indirect and opportunity benefits of implementing the Liveable Neighbourhood Plan. The figures used in the calculations related to estimated costs for delivering on place based interventions for the LN areas in Tranche 1. The initial estimate of benefits, over a 10-year period, is **£265M** (2018 base). This gives a benefit: cost ratio of between **5 and 13**, a figure which demonstrates a high return on investment, and which is in line with evidence of similar interventions from elsewhere.
- 4.3. The SBC will be developed further to include Finance, Management, and Sustainability cases. These will be integrated into subsequent outline business cases to provide rationale to funding bids. The SBC can be accessed [here](#).

## 5 Policy and Resource Implications

### Resource Implications:

*Financial:* The full costs of delivering Tranche 1 RIBA stage 0-2 activity is being met from the Connecting Communities funding from Sustrans to be spent by September 2022. Tranche 2 & 3 will see a continuation of the work with further funding from Sustrans Places for Everyone Fund approved.

*Legal:* No legal implications

*Personnel:* Internal and external resources

*Procurement:* Tranche 2 to be procured through Scotland Excel framework with Tranche 3 procured through a restricted open tender.

**Council Strategic Plan:** The projects supported by this funding in turn support the following Strategic Plan themes:

- A Thriving Economy
- A Vibrant City
- A Healthier City
- A Sustainable and Low Carbon City
- Resilient and Empowered Neighbourhoods

The following Strategic Plan outcomes are supported:

- A resilient, growing and diverse city economy where businesses thrive.
- Glasgow is a world class destination for tourism, culture, sport, events and heritage.
- Glaswegians are active and healthier.
- All citizens have access to the city's cultural life and its heritage.
- Glasgow is healthier.
- Citizens and communities are more self-reliant for their health and wellbeing.
- Citizens use active travel, including walking and cycling.
- We have more sustainable, integrated transport networks across the city, and less congestion.
- We have a low carbon footprint as a council and as a city.
- Citizens can access good facilities, jobs and services locally.

### **Equality and Socio-Economic Impacts:**

*Does the proposal support the Council's Equality Outcomes 2021-25? Please specify.*

Generally supportive of the stated outcomes.

*What are the potential equality impacts as a result of this report?*

Individual EQIA screenings will be undertaken for the individual projects as appropriate.

*Please highlight if the policy/proposal will help address socio-economic disadvantage.*

Improving opportunities for access to sustainable and/or active travel and enhancing local environments through improving conditions for cycling/walking can help address barriers to social mobility, improve access to

services and employment opportunities, and can help to address problems of physical and mental health and wellbeing.

### Climate Impacts:

*Does the proposal support any Climate Plan actions? Please specify:*

The projects funded by these grants will enhance existing and create new conditions for promoting and supporting sustainable forms of transport. GCC Climate Emergency Theme 3 – Well Connected and Thriving City.

Improving Infrastructure for walking, cycling and remote working.

A Liveable Neighbourhoods Plan, looking to implement 20 minutes neighbourhoods in the city and embed sustainable practices throughout.

Active Travel Strategy setting the ambition and workplan that will also deliver on the city and neighbourhood networks.

**Action Number 51.** Deliver a comprehensive active travel network, incorporating the spaces for people measures (following consultation) and enabling 20-minute neighbourhoods through the **Liveable Neighbourhoods Plan**

*What are the potential climate impacts as a result of this proposal?*

The projects will improve Glasgow's urban environment and connectivity, thus leading to an improvement in a range of outcomes for the city's population.

*Will the proposal contribute to Glasgow's net zero carbon target?*

The proposal will assist in reducing the need to travel unsustainably and encourage people to live more locally improving the quality of place and respond to the requirements for the creation of resilient places to cope with and tackle climate change.

### Privacy and Data Protection Impacts:

No data protection impacts identified.

## 6 Recommendations

It is recommended:

- That the Committee approves the acceptance of £2,075,000 from the Sustrans Places for Everyone Fund.

- That the Committee approves a significant portion of the Place Fund budget for 2022-2023, and the full allocation of the Place Fund budget 2023-2024 onwards, for the delivery of the Liveable Neighbourhoods programme.